SSA EQUALITY IMPACT AND NEEDS ANALYSIS

Directorate	Housing and Regeneration
Service Area	Housing Enabling and Special Projects
Service/policy/function being assessed	
Which borough (s) does the service/policy apply to	Richmond
Staff involved in developing this EINA	Neil Cleary
Date approved by Directorate Equality Group (if	n/a
applicable)	
Date approved by Policy and Review Manager	
All EINAs must be signed off by the Policy and Review	
Manager	
Date submitted to Directors' Board	27/04/2023

1. Summary

Please summarise the key findings of the EINA.

This EINA has been produced to support the Affordable Housing Update Report, a report which reviews affordable housing delivery in Richmond Borough over the financial year 2021/22 and, looking forward, the work the Council will undertake with developers, Registered Providers (RPs) and other affordable housing providers to deliver and increase affordable housing provision in future years.

The key findings of the EINA are summarised as follows;

Positive:

- The report sets out a range of measures which will improve the housing offer to residents by delivering additional affordable housing, ensuring good quality homes are built and recommending proposals to increase the availability of accommodation for homeless households. The report demonstrates that the Council has now built up a significant pipeline of affordable housing either under construction or secured in planning permissions that will deliver 300 -500 new affordable homes in the next 3 -5 years.
- Lone female parents with dependent children made up 56% of accepted homeless cases. The measures in the report will assist in delivering affordable housing that will result in more homeless households are housed appropriately. The report also notes the work of an Empty Property Officer during the year whose remit is to bring back into use properties in the private sector that have been vacant for more than 6 months.
- A higher proportion of those with a long-term health problem or disability are homeowners than other groups, however a higher proportion also live in socially rented accommodation which could be due to difficulties accessing alternative forms of housing, such as the private rented sector. The report details how the Council intend to increase affordable housing delivery, which in turn will increase the delivery of wheelchair accessible affordable housing and notes the work of the specialist housing occupational therapist during the year to ensure such housing is constructed to the required standards.

- The 25-44 age group are overrepresented in homelessness acceptances in Richmond compared with the borough demographic. The report sets out proposals to increase the delivery of affordable housing as well the Council exploring the possibility of acquiring up to 30 family sized properties in the borough, subject to viability, to provide larger family sized accommodation for homeless households.
- Younger people are also less likely to be owner occupiers and more likely to rent privately. Therefore, they may find it harder to access homeownership and be at more risk of homelessness. The report demonstrates how the Council will maximise its resources and make best use of assets to deliver more affordable homes for residents on a range of incomes, including social rented, intermediate, and other sub-market rent.

2. Evidence gathering and engagement

a. What evidence has been used for this assessment? For example, national data, local data via DataRich or DataWand

Evidence	Source
2021 Census	Office for National Statistics
Statutory Homelessness Returns	Office for National Statistics
Housing data	Strategic Housing Market Assessment
Population statistics	DataRich
Homelessness and Lettings Forecast 2021/22	London Borough of Richmond

b. Who have you engaged and consulted with as part of your assessment?

Individuals/Groups	Consultation/Engagement results	Date	What changed as a result of the consultation
n/a	n/a	n/a	n/a

3. Analysis of need

Potential impact on this group of residents and actions taken to mitigate impact and advance equality, diversity and inclusion

Protected group	Findings					
Age	<u>Census 2021</u>					
		1id-Year Estin	nates for 2020 –			195,278, slightly lower timate the Borough's
			Richmond			
		Age Range	upon Thames	London	England	
		Total Under				
		15	37100	1595900	9838700	
		Total Under				
		15 (%)	19	18.1	17.4	





 This was the first time the Census has collected data on gender identity. The question was voluntary and only asked of people aged 16+ (n=155,834); 146,446 (93.98%) said their gender identity was the same as their sex registered at birth, higher than London and England. In total, 610 (0.39%) Richmond residents indicated a change in gender identity with 227 (0.15%) stating their gender identity was different to that of birth but did not provide a write in response to what they identified with. Of the 610 residents who indicated a change in gender identity, 53% were female with highest proportion aged 16-34 years; compared to 47% male with highest proportion aged 35-54. 	London (13.4%), London (13.3%) and England (11.1%). Lone parent families with dependent children were proportionally higher in Ham, Hampton North and Heathfield. Domestic Violence Homeless acceptances from those whose primary reason for homelessness is violent relationship breakdown involving a partner range from 8% in 2010/11 rising to 12% of acceptances in 2012/13 before declining to 7% of acceptances in 2015/16. This equated to 12 acceptances in 2012/13 and 16 in 2015/16. This equated to 12 acceptances in 2010/11 rising to 42 in 2012/13 and 16 in 2015/16. This equated to that those using homelessness services due to violent relationship breakdown are predominantly female which is disproportionate to the borough profile. Gender Census 2021 This was the first time the Census has collected data on gender identity. The question was voluntary and only asked of people aged 16+ (n=155,834); • 146,446 (93.98%) said their gender identity was the same as their sex registered at birth, higher than London and England. • In total, 610 (0.39%) Richmond residents indicated a change in gender identity with 227 (0.15%) stating their gender identity was different to that of birth but did not provide a write in response to what they identified with. • Of the 610 residents who indicated a change in gender identity, 53% were female with highest proportion aged 16-34 years; compared to 47% male with highest proportion aged 35-54. Marriage and civil partnership Census 2021 fit able below outlines legal partnership status in Richmond, compared to London and England, based on the 2021 Census. The term "single" is included in the collection, however, it does not hold a lega					
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	The data shows a higher figure in Richmond for residents who are married or in a registered civil partnership and a comparatively lower figure for residents never married or in a registered civil partnership.					
Pregnancy and	ONS Statistics					
maternity	Priority Need Category	London %	SLP+LBW	LBRuT]	
	Household includes, a pregnant woman and there are no other dependent children	6%	% 5%	<mark>%</mark> 10%		
	ONS Homelessness Returns:					
	10% (23) of acceptances in 2015/16 were found to included a pregnant woman where there were no household. This is higher than 6% in London and 5 Wandsworth boroughs.	other depend	ent children	in the		
Race/ethnicity	<u>Census 2021</u>					
	The majority of the Borough's residents are White language as English. However, this has decreased & 2011 Census as the Borough has become more eth the Borough's residents are Asian ethnicities at 9% multiple ethnic groups. Over the 2011-21 decade, the population in a range of other ethnic groups in remains less ethnically diverse than many other pa	by 5 percentage inically diverse and a further the White pop creased. None	ge points cor e. A significa 5.5% are of pulation fell etheless, LB	npared to nt propor mixed or by 2.2%, v	the tion o vhist	
	Strategic Housing Market Assessment (SHMA)					
A higher proportion of those in the white British ethnic group are owner occup least likely to live in social housing. Those in the white other group are more li privately than other ethnic groups. Black and Minority Ethnic groups are more other ethnic groups to live in socially rented accommodation.			likely to	rent		
	Black and Minority Ethnic households are also less therefore more likely to be privately renting or livit	•	•	ers and		
	There is a lot of research already available as to whover-represented in homelessness acceptances. The housing affordability, larger families combined wit borough and living in the private rented sector planmore risk of homelessness. Research that explore the in the <u>Strategic Housing Market Assessment</u> 2016	ne main issues h lower home cing Black and these issues in	are socio-e ownership lo Minority Et more deptl	conomic s evels in th hnic famil n can be fe	uch a le lies at ound	

	Plan review which includes level of new build affordable housing and the Homelessness Review which identifies homelessness issues.		
Religion and	<u>Census 2021</u>		
belief, including non belief	 Less than half (45.3%) the borough is Christian. It is still the largest religion in Richmond, but has reduced by -10% points since 2011 (55.3%). This proportion is higher than Outer London (42.3%) and London (40.7%), but lower than England (46.3%). One in three (37.9%) of the borough's residents reported No Religion, an increase of +9.5% points since 2011. This proportion is higher than Outer London (24.1%), London (27.1%) and England (36.7%). Islam is the second largest religion in the borough (4.3%) as it was in 2011 and the number of Muslim residents has increased by +38.6% since 2011. This is a similar increase to Outer London (+38.2%), higher than London (+30.2%) and lower than England (+42.9%). Of those residents reporting to be Christian, 29% were aged under 29 years, while 27% of Christians were 30-49 years. Residents reporting to be Muslim, there was a higher proportion of younger adults aged under 29 years (44%) compared to older adults aged 30-49 years (35%). 		
	Richmond Upon Thames Homelessness and Lettings Forecast 2021-2022 LBRuT requests information on religion and belief when service users apply for housing or use homelessness services. However, the question is not mandatory and is not reliable to measure.		
Sexual			
orientation	This was the first time Census data collected on sexual orientation. The question was voluntary and only asked of people aged 16+ (n= 155,834);		
	 Locally, 5,237 (3.4%) of 16+ year olds were either gay/lesbian, bisexual or any other sexual orientation. This was higher than Outer London (2.9%) and England (3.2%), but lower than London (4.3%). Locally, males were more likely to identify as LGB+ with the majority aged between 25-54 years (higher proportion found in 45-54 year olds). In females, the majority of LGB+ were more likely to be aged between 16-34 years (higher proportion found in 16-24 year olds). 		
	National research indicates that younger LGBT people were at greater risk of homelessness whilst living in the family home as a result of their sexuality. This is because research suggests that individuals 'coming out' to family members can cause tension in the family and some evidence suggests this leads to this group being overrepresented amongst homelessness cases.		
	In November 2017, the LGBT Forum raised the issue of young LGBT+ people being unable to access social housing as they are highly mobile within London and would struggle to meet		

	the local connections criteria. The Strategy does not impact on housing allocation policy		
	however this may link to homeless amongst the younger LGBT+ community.		
Across groups i.e	Not available		
older LGBT			
service users or			
Black, Asian &			
Minority Ethnic			
young men.			
Socio-economic	Deprivation		
status	The English Indices of Deprivation 2019 provide a set of relative measures of deprivation fo	r	
(to be treated as	small areas (LSOAs: Lower-layer Super Output Areas) across England, based on seven		
a protected	domains of deprivation. These domains are weighted and combined to produce the overall		
characteristic	Index of Multiple Deprivation (IMD).		
under Section 1			
of the Equality	Richmond is within the 10% least deprived local authorities in England (ranks 297 of 317).		
Act 2010)	Richmond has no LSOAS ranked amongst the 10% most deprived in England. The table		
Include the	below shows Richmond's rank against other local authorities in England for IMD,		
following groups:	deprivation domains and supplementary measures (2015 and 2019). Dashed line indicates		
Deprivation	where borough falls within 50% most or 50% least deprived local authorities.		
(measured			
by the 2019	2015 2019		
English			
Indices of	300		
Deprivation)			
Low-income	250		
groups &			
employment	90 20		
Carers	(926 200 50% Least Deprived 200 A Paark in 201 150 01		
Care	은 150 50% Most 150 6		
experienced	150 50% Most 150 0 2 Deprived 3		
people	≤ 100 × 100		
• Single			
parents	50 - 50		
• Health			
inequalities			
• Refugee	IMD Barriers to Crime Education Employment Health Income Living IDACI IDOPI Housing & Deprivation & Environment		
status	Services Disability		
	Low Income Groups & Employment		
	The table below identified the number of Richmond residents claiming out of work benefits both overall and by gender.	,	



The availability of good quality genuinely affordable housing allows residents on a range of incomes, including those in low income groups and/or may not be in permanent or secure employment access homes that would otherwise be unavailable to them on the private market.

<u>Carers</u>

The table below outlines adult carers and social care users who have as much social contact as they would like (21/22). This information is derived from the Adult Social Care Outcomes Framework (ASCOF) measures how well care and support services achieve the outcomes that matter most to people. The ASCOF is used both locally and nationally to set priorities for care and support, measure progress and strengthen transparency and accountability.



The provision of good quality, secure affordable housing such as those supported by the measures outlined in the Report, includes provision of supported housing for those residents who have care needs.

Care Experienced People

The table below sets out the provision of unpaid care in the borough. A carer is anyone, including children and adults, who looks after a family member, partner or friend who needs help because of their illness, frailty, disability, a mental health problem or an addiction and

cannot cope without their support. The care they give is unpaid. Unpaid carers who provide high levels of care for sick, or disabled relatives and friends, are more than twice as likely to suffer from poor health compared to people without caring responsibilities.



The data shows that Richmond residents has a comparatively lower amount of residents providing unpaid care for a significant amount of time per week (10 hours+) when compared to London and the rest of the country. Whilst not directly related to the provision of new affordable housing, the levels of unpaid care provided could have implications for housing provision, particularly if housing choices are limited by the levels of care available.

CHILDREN AND YOUNG PEOPLE'S NEEDS ASSESSMENT 2017

The recommendations from this assessment included ensuring services for care leavers best meet their current and future needs. Presently 98% of young people aged 19-21 leaving care go into suitable housing/accommodation.

Health Inequalities

The below table outlines a measure of the average number of years a person would expect to live in good health based on contemporary mortality rates and prevalence of selfreported good health. The prevalence of good health is derived from responses to a survey question on general health.

	Richmond		
	upon		
	Thames	London	England
Healthy life expectancy at birth - Female - All			
ages	68.9	65	63.9
Healthy life expectancy at birth - Male - All ages	70.2	63.8	63.1
Healthy life expectancy at 65 - Female - 65	11	11.2	11.3
Healthy life expectancy at 65 - Male - 65	13.3	10.3	10.5

The provision (or lack of) good quality, secure and affordable housing has clear, proven links to impacts on residents health and health inequalities. In 2017 the Health Foundation identified the following;



Richmond is Borough of Sanctuary for those who have been forced to flee their homes. The City of Sanctuary movement is part of a national initiative to create a network of towns and cities throughout the UK that are proud to be places of safety and inclusion for people seeking sanctuary.

At the end of 2015 the government made a pledge to resettle 20,000 Syrian nationals over five years, and LB Richmond made a commitment to support this scheme. Between October 2016 and May 2019, Richmond successfully facilitated the resettlement of 32 people in good quality, private rented sector homes and continue to provide intensive and ongoing resettlement support. In July 2021, Richmond's Full Council committed to welcoming British nationals (overseas) living in Hong Kong to resettle in Richmond upon Thames.

Current data on those seeking refugee status in Richmond is as follows;

Scheme	Richmond
Syrian (2015-date)	Six families (32 people)
Afghan (2021 – date)	Four families (19 people)
Ukrainian (2022 – Date)	765
Unaccompanied Asylum Seeking Children	26

Hong Kong BNO	497 School Applications/985 Census records

Data gaps

Data gap(s)	How will this be addressed?
There are data gaps for the following protected characteristics: sexual orientation, gender reassignment and religion and belief.	The information on these protected characteristics is currently requested by LBRuT in relation to housing and homelessness applications. However, they are optional and service users often do not provide the information and as such at present it is not collated and reported on. A new online homelessness application form is currently being tested; this will include questions on these protected characteristics as mandatory (albeit with a 'prefer not to disclose' option) and once this is live this data will be collated and reported on as part of the Council's H-CLIC data return.

4. Impact

Protected group	Positive	Negative
Age	The 25-44 age group are overrepresented in homelessness acceptances in Richmond compared with the borough demographic. The report details the work that has been undertaken during the year to increase the delivery of affordable housing over the next 3 to 5 years to complete 300 – 500 affordable homes. In addition the report identifies the resources the Council has to support affordable	Negative
	 housing delivery and how those resources have and will be committed in future years. Younger people are also less likely to be owner occupiers and are more likely to rent privately. Therefore, they may find it harder to access homeownership and be at more risk of homelessness. The report details and recommends for the Council to take a flexible approach to maximise its 	

resources and make best use of assets	
to deliver more affordable homes for	
residents on a range of incomes,	
including social rented, intermediate	
and other sub-market rent	
The report sets out a range of	
measures which will help residents in	
all age groups. It aims to deliver	
affordable housing, increase new	
supply and redevelopment of social	
housing. It also seeks to address	
housing market pressures and	
homelessness, ensure good quality	
homes, provide housing options and	
support the need of vulnerable	
residents. In addition, the Council	
expects housing associations to ensure	
that affordable housing rents in LBRuT	
are set with regard to the London	
Affordable Rent or social rent levels	
approved by the Greater London	
Authority (GLA) annually.	
This includes an improved housing	
offer for older people, including the	
completion of a new older persons	
living scheme in Sommerville Road,	
Whitton forecast for late 2022. It also	
notes the work undertaken during the	
year in working with almhouses to	
provide accommodation for the over	
55's. Compared with London, LBRuT	
has fewer people aged 49 and under	
and a higher proportion of older	
people with data indicating that this	
trend is continuing; the 2011 Census	
found a 49% increase in people aged	
60 – 64 compared to the 2001 Census.	
In LBRuT, those aged 65 and over	
accounted for 15% of the Borough's	
population in 2016 and it is anticipated	
that this will rise to 21% by 2039. The	
85+ age group is expected to increase	1

	by 14% by 2025 but then rapidly by 77% by 2035 ¹ .	
Disability	A higher proportion of those with a long term health problem or disability are homeowners than other groups. However, a higher proportion also live in socially rented accommodation which could be due to difficulties accessing alternative forms of housing or accessible homes, such as the private rented sector. The sets out the plan to deliver a programme of home adaptations to people with disabilities so that they can remain living independently. It also sets out its support of the development and implementation of mental health and learning disability accommodation pathways.	
	The report details the partnership working with housing associations to deliver supported housing accommodation. The Council has continued to seek opportunities to deliver supported housing with RP partners working with Adult Social Services colleagues. Work is progressing on two potential council disposal sites to provide new accommodation for adults with learning disabilities and those with mental health support needs that allow residents to live independently with appropriate care and support. This could result in up to 30 new affordable homes being delivered with support services.	
	The report also notes the work of a specialist housing occupational therapist in the Housing and Enabling team and details their work with the planning service, developers and housing associations at an early stage	

¹ Subnational population projections for England: 2016-based; ONS, May 2018

	in the planning process that ensures that wheelchair accessible housing is constructed to the required standards and matches specific households to pipeline wheelchair affordable housing and incorporate specific adaptations to meet those households specific requirements.	
Sex	The report sets out a range of measures which will improve the housing offer to residents by delivering additional affordable housing, increase new supply and redevelopment of social housing.	
Gender reassignment	The report sets out a range of measures which will improve the housing offer to residents by delivering additional affordable housing, increase new supply and redevelopment of existing social housing.	Information is limited on the transgender population in the borough in relation to housing and homelessness. The Council will improve its collection of data to ensure that better information is collected in the future, so that accurate equalities information is held to identify the impact on gender identity. The new online homelessness application form will include questions on protected characteristics which will need to be completed (although there will be a 'do not wish to disclose' option).
Marriage and civil partnership	The report sets out a range of measures which will improve the housing offer to residents by delivering additional affordable housing, increase new supply and redevelopment of existing social housing. The report also recommends addressing the needs of working households, particularly key workers, and having bespoke marketing plans that prioritise these households for developments where this is appropriate.	
Pregnancy and maternity	There is not an issue in Richmond with pregnant women or households containing dependent children being in	

	1	· · · · · · · · · · · · · · · · · · ·
	B&B for longer than six weeks,	
	suggesting that there is sufficient	
	supply to accommodate this cohort.	
	The report sets out a range of	
	measures which will improve the	
	housing offer to residents by delivering	
	additional affordable housing, increase	
	new supply and redevelopment of	
	existing social housing.	
Race/ethnicity	Households from a Black and Minority	
	Ethnic background were previously	
	overrepresented in accepted homeless	
	cases. In addition, Black and Minority	
	Ethnic households are also less likely	
	to be owner occupiers and are more	
	likely to be privately renting or living	
	with friends or family. This could be	
	due to difficulties accessing affordable	
	housing and places them at increased	
	risk of homelessness due to tenure	
	security.	
	The strategy sets out a range of	
	The strategy sets out a range of	
	measures which will improve the	
	housing offer to residents by delivering	
	additional affordable housing, increase	
	new supply and redevelopment of	
	existing social housing.	
	The report also details that officers are	
	progressing an acquisition programme	
	in LBR to provide up to 30 homes as	
	permanent accommodation for	
	homeless households that will focus	
	on acquiring family sized	
	accommodation, subject to viability.	
	It is considered these measures will	
	have a positive impact on those in the	
	Black and Minority Ethnic groups.	
Religion and belief,	The report sets out a range of	Information is limited on religion and
including non belief	measures which will improve the	belief in relation to housing and
including non beller	-	-
	housing offer to residents by delivering	homelessness. The Council will
	additional affordable housing, increase	improve the collection of data to
		ensure that better information is

	new supply and redevelopment of	collected to accurate the impact on
	existing social housing.	those with this protected characteristic.
		A new online form is currently in its
		testing stages and, once live, this data
		will be collected and reported on.
Sexual orientation	National research indicates that	Information is limited on sexual
	younger LGBT people were at greater	orientation in relation to housing and
	risk of homelessness whilst living in	homelessness. The Council will improve
	the family home as a result of their	the collection of data to ensure that
	sexuality.	better information is collected to
		accurate the impact on those with this
	The report sets out a range of	protected characteristic. A new online
	measures which will improve the	form is currently in its testing stages
	housing offer to residents by delivering	and, once live, this data will be
	additional affordable housing, increase	collected and reported on.
	new supply and redevelopment of	
	existing social housing.	
Socio-economic status	The report sets out a range of	
(to be treated as a	measures which will improve the	
protected characteristic	housing offer to residents by delivering	
under Section 1 of the	additional affordable housing, increase	
Equality Act 2010)	new supply and redevelopment of	
Include the following	existing social housing.	
groups:	In particular the report cooks	
 Deprivation (measured by the 	In particular the report seeks authorisation to submit a bid to the	
2019 English Indices of	GLA for Refugee Housing Funding and	
Deprivation)	to enter into all necessary legal	
Low-income groups &	documentation on such terms as	
employment	considered reasonable to facilitate the	
Carers	grant funding.	
Care experienced	0	
people		
Single parents		
Health inequalities		
Refugee status		
- nerugee status		

5. Actions to advance equality, diversity and inclusion

Action	Lead Officer	Deadline
Approve the Council's guidance on London Affordable Rent and social	Housing	5 th June 2023
rent levels.	Enabling and	
	Special Projects	
	Team	

Approve the Council retaining its affordability criteria for intermediate	Housing	5th June 2023
housing.	Enabling and	
	Special Projects	
	Team	
Approve the use of a benchmark of £150,000 per unit when considering	Housing	5th June 2023
applications for Housing Capital Grant	Enabling and	
	Special Projects	
	Team	
Authorise the submission of a bid to the GLA for Refugee Housing	Housing	5 th June 2023
Funding	Enabling and	
	Special Projects	
	Team	

6. Further Consultation (optional section – complete as appropriate)

n/a